



# Welcome

**Virginia Military Advisory Council**

**17 November 2021**

**Conmy Hall**

**Fort Myer-Henderson Hall**

**The Honorable Kathleen T. Jobs**  
**Acting Secretary of Veterans & Defense Affairs**

# Agenda

- 1300 - 1315**    **Ceremonial Welcome**  
**Posting of the Colors by the Continental Color Guard and National Anthem.**  
**Patriotic Music by the U.S. Army Band Strolling Strings**
- 1315 - 1325**    **Opening Remarks**  
**The Honorable Kathleen Jabs**  
**Acting Secretary of Veterans and Defense Affairs**
- 1325 - 1345**    **Intergovernmental Support Agreements**  
**Marine Corps Base Quantico**  
**Northern Virginia Regional Commission**
- 1345 - 1400**    **Defense Community Federal Funding Opportunities**  
**Commonwealth of Virginia Veterans and Defense Affairs**
- 1400 - 1420**    **Federal Update & Growing the Military Mission**  
**The Roosevelt Group**  
**Matrix Design Group**
- 1420 - 1450**    **Commanders' Updates**  
**Please include updates on Partnerships**
- 1450 - 1500**    **Closing Remarks**  
**The Honorable Kathleen Jabs**

## **Opening Remarks**

**The Honorable Kathleen T. Jabs**

**Acting Secretary of Veterans & Defense Affairs**

# **Intergovernmental Support Agreements**

**Colonel Michael L. Brooks**  
**Commander, Marine Corps Base Quantico**

**Ms Peggy Tadej**  
**Director of Community and Military Partnerships**  
**Northern Virginia Regional Commission**



# Community, Military, and Federal Facility Partnership of Northern Virginia: Regional Intergovernmental Support Agreement

**Virginia Military Advisory Council (VMAC)**

November 17, 2021

**Peggy Tadej**, Director of Community and Military Partnerships  
or 703-642-4635



[novaregion.org](http://novaregion.org) / [@novaregion](https://www.instagram.com/novaregion)





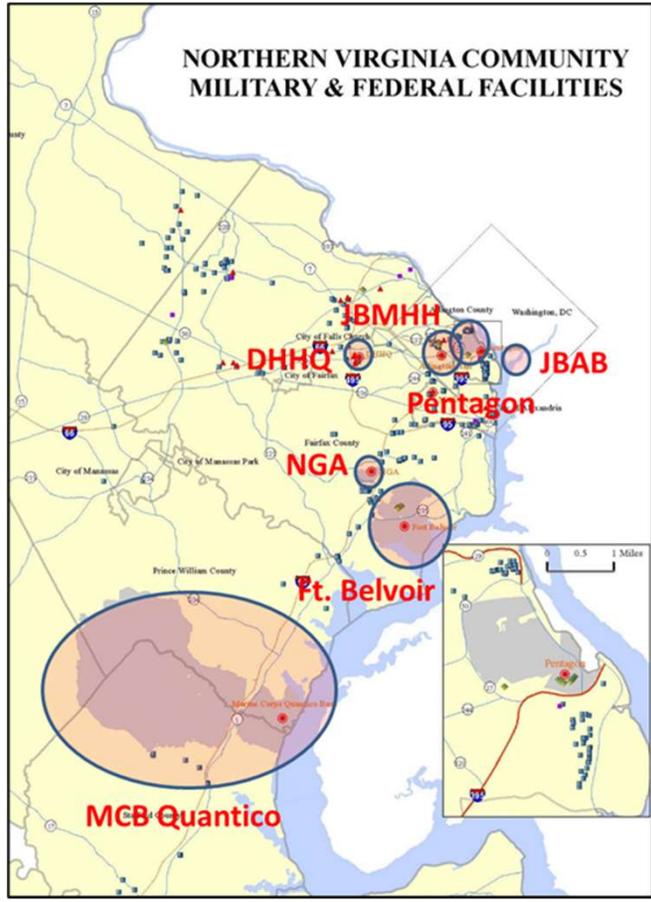
# Total Defense Regional Economic Impact (USD 2020)

## Defense Related Population

- The Pentagon – 24,000
- Joint Base Myer-Henderson Hall – 15,000 and 15 Agencies
- Mark Center – 6400
- Defense Health HQ – 2000
- National Geospatial Intelligence Center – 10,000
- Fort Belvoir – 56,000 and 156 Agencies
- Marine Corps Base Quantico – 23,000 and 26 Agencies

<b>Regional Economic Impact</b> **	<b>\$53.9 B</b>
Percentage of Economy	25%
Total Jobs (Direct, Indirect, and Induced)	415,160
Average Defense-Related	\$90,557

\*\* Virginia Military Factbook Presented by Secretary of Veterans and Defense Affairs. FY2020



# Community, Military & Federal Facility Partnership of Northern Virginia

## Goals

- Grow and protect military activities in the region and remove impediments to operations
- Improve operational efficiencies with installations through full range of partnerships
- Improve resiliency of installations and surrounding communities
- Enhance the quality of life for all members of the military and community
- Achieve the Base of the Future with the military in the region

## Members

- State
  - Governor's Office – Veterans and Military Affairs
  - Virginia Department of Transportation
  - Virginia Economic Development
- Private Sector
  - Large Business (e.g. Booz Allen)
  - Small Business
- Academia
  - Northern Virginia Community College
  - George Mason University
  - Others TBD
- Local Government (Elected and Staff)
  - Arlington County
  - Fairfax County
  - Loudoun County
  - Prince William County
  - Stafford County
  - City of Alexandria
  - National Capital Planning Commission
  - Local Economic Development Organizations
  - Washington Metropolitan Council of Governments
  - Chambers of Commerce
  - Northern Virginia Technology Council/NVCC
- Defense (Ex-Officio)
  - Fort Belvoir
  - MCB Quantico
  - Joint Base Myer -- Henderson Hall
  - Joint Forces HQ National Capital Region & Military District of Washington
  - Office of Economic Adjustment
- NGOs
  - EveryMind
  - Blue Star Families
  - Veterans Organizations
  - Easter Seals



# Regional IGSA



## IGSA Spotlight: Northern Virginia, Army, USMC, State of Virginia



This 2020 Regional Intergovernmental Support Agreement (R-IGSA) is among Army, US Marine Corps (USMC), and Northern Virginia Regional Commission (NVRC) for road maintenance supplies and services. This Partnership will provide an ongoing framework to identify requirements and needs amongst the services to better support partnerships in the region.

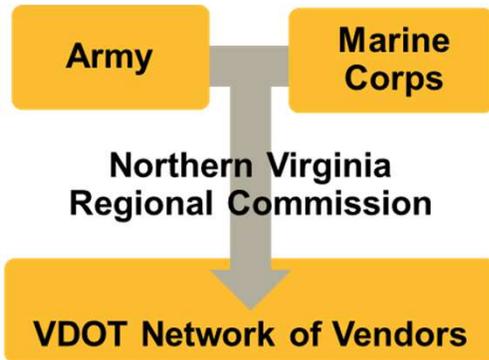
Road maintenance supplies bulk purchase is intended to be the first of many agreements among the involved parties that will ultimately result in impactful economies of scale that are mutually beneficial to all partners.

### Partnership Benefits

- Regional efficiencies and economies of scale for the Army, Marine Corps, and the State of Virginia
- Expanded regional collaboration
- 46% reduction in project management fees
- 10-year savings of over \$300K



# Regional IGSA – Lessons Learned



Intergovernmental Support Agreements (IGSAs) are Public-Public Partnership that authorize the Military Services to receive, provide, or share installation support services with a State or local government.

## NVRC IGSA – Road Maintenance Supplies

The Process takes time – started 2012 – first order January 2021

USAG Fort Belvoir, Joint Base Myer-Henderson Hall, and Marine Corps Base Quantico are partnering with Northern Virginia Regional Commission.

No one in county or state wanted to be the **procurement agent**

Education process for county, state, military and vendor on procurement process

- I.E. VDOT contracts are the only ones that allow riders.
- Get contract renewal schedule to be added as a rider
- Stay current on contracts
- County contracting prohibited by state due to “professional Service” clauses
- Plan Ahead – Don’t wait to the end of the year – 5 orders to process on Sept 22nd is near impossible to process before Sept 30th.
- Have a Base Contract go to person to call in case all else fails.
- 4000 Ton is 130 Trucks Loads is going to take 26 days with 5 truckloads a day. To avoid wait charges someone has to help process the drivers

IGSA was very specific we wish we had made it more general

Risk Associated: The process took more than 30 days for funding – Be prepared to pay.

# NVRC Roles and Responsibilities

The R-IGSA Manager (R-IGSAM) is intended to act as an executive agent over the agreement for a one-year period. Responsibilities are as follows:

SA provides management and oversight of the R-IGSA on behalf of the three installations, including, but not limited to:

- Monitoring agreement expiration
- Processing modifications or additions
- Re-evaluates R-IGSA annual execution value as materials are added to R-IGSA,
  - If annual execution value exceeds \$5M collectively across Army garrisons, concept packet must be re-submitted to ODCS, G-9 for additional approval
- Serves as reach back support to NVRC,
  - Provide DOD response if questions arise with VDOT
  - Stay informed on current listing of available goods and services and associated pricing and contract re-advertisement dates
- Coordinates quarterly meetings with R-IGSA partners to evaluate partnership, discuss expansion opportunities, address any challenges/issues,
  - Coordinate date, time, location, and participants
  - Draft agenda and read-ahead materials
- Collects and submits responses from partner leadership to ODCS G-9.
  - May be email or memo

The R-IGSAM will not:

- Serve as the financial agent between DOD and NVRC,
- Invoice on behalf of the installation partners,
- Order materials on behalf of the installation partners or make decisions on behalf of the installation partners.





## R-IGSA Savings

Item	Amount	Paid/fee	Base Cost	Base Saving
Sand	8000 Ton	\$88,560	\$145,200	\$56,640
Salt	3000 Ton	\$210,900	\$291,360	\$80,460
Stone	5800 Ton	\$162,860	\$169,428	\$6,568
TOTALS	16,800 Tons			\$143,668





- Normalize Contracting
- Broaden scope
- Longer agreements



# **Installation & Defense Community Federal Funding Opportunities**

**Tom Crabbs**

**Military Liaison  
Veterans & Defense Affairs**



- Defense Community Infrastructure Program
  - Military Readiness
  - Resilience
  - QOL
- Military Infrastructure Resilience
  - Compatible Use Study
  - Military Infrastructure Resilience Study



## Readiness and Environmental Protection Integration

- \$

# **Growing the Military & Federal Update**

**Cameron Bowsky**

**MATRIX Design Group**

**John Simmons**

**Managing Partner, Roosevelt Group**



 **Matrix**

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## Association of Defense Communities

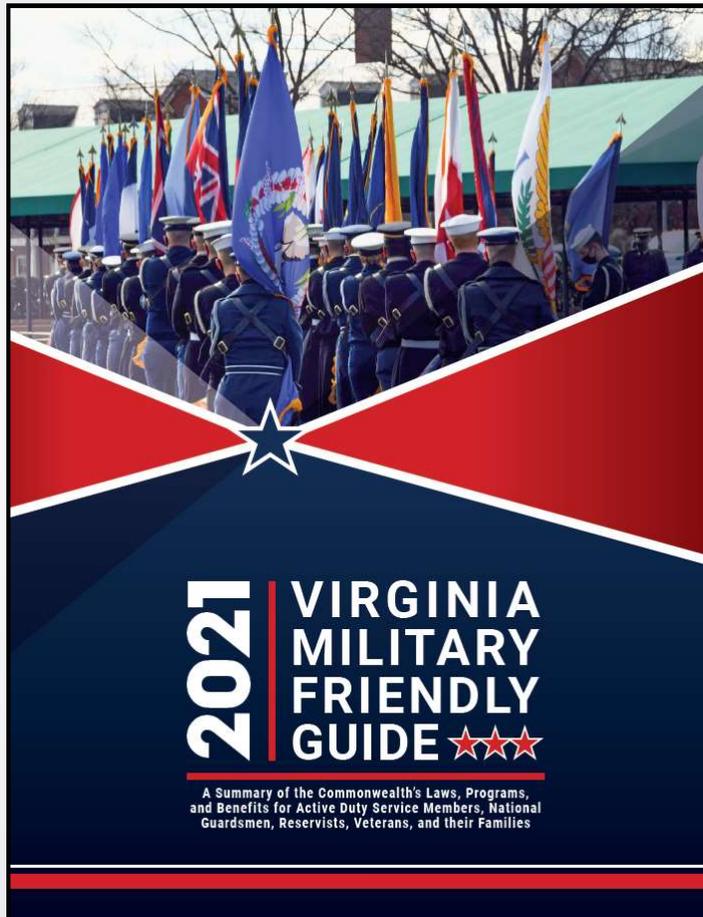
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- ADC Installation Innovation Forum
  - Strategies for Building a Military Family-Friendly State and Community
- ADC 2022 National Summit





## Virginia Military Friendly Guide



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## Defense Community Infrastructure Program (DCIP)

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- 🏠 FY20 - \$50M – Supported 16 projects
- 🏠 FY21 - \$60M – Supported 13 projects
- 🏠 FY22 - \$50M – Fluid budget

Schools  
Hospitals  
Transportation  
Telecommunications  
Emergency Response  
Water / Wastewater  
Electric / Gas





# Virginia Strategic Plan 2022



## Growing the Military Mission in the Commonwealth of Virginia

2019 Strategic Plan



Presented by the Secretary of Veterans and Defense Affairs  
January 2019

### Executive Summary



BEST WARRIOR COMPETITION, FORT LEE, VIRGINIA

### Introduction

The Commonwealth of Virginia is the preeminent contributor to our Nation's defense. In FY 2016, these contributions generated over \$100 billion in total economic impact and supported nearly 885,000 direct, indirect, and induced jobs across the Commonwealth. In ongoing recognition of these impacts, this 2018 update to the Strategic Plan to Grow the Military Mission in the Commonwealth is a continuation of the efforts which began in 2014 and charts a course for Commonwealth-wide efforts in the coming years. This plan is a direct result of the diligent work of the Secretary of Veterans and Defense Affairs and the leadership of Virginia's military installations and their communities. This plan positions the Commonwealth to better posture and advocate for additional military missions, as well as continued reinforcement and support to the active-duty, reserve component, Department of Defense (DoD), civilian, veteran and dependent populations.

The success garnered by the Commonwealth over the last five years has set the standard for which other states aspire. The 20 recommendations set forth in this plan are a result of careful validation of the strengths, weaknesses, opportunities, and threats (SWOT) our installations face. We employed a diverse team of subject matter experts

with the ideal mix of experience to assess, analyze and recommend the most impactful opportunities for the Commonwealth to pursue. Each of the installations visited has its own unique SWOT write-up in the appendices. There are multiple recommendations associated with each individual installation, though not all ascended to warranting state-level item action.

The layout of this document is straight-forward. We first layout the pertinent context of the National Military Strategy and the implications for Virginia. Second, we detail the background of any future Base Realignment and Closure (BRAC) actions and assess potential implications to the Commonwealth. Third, and most importantly, we highlight the recommendations the Commonwealth should continue pursuing and add new opportunities for the near term.

Defining success in the area of Growing the Military Mission is clear cut. The Services, their installations, the communities and states all compete for the privilege of hosting missions. No state has done better than Virginia in the past, but we cannot rest on previous successes. It will take sustained leadership and action to continue to set the standard for the nation.



THE  
*Roosevelt*  
GROUP

**VMAC Legislative Update**

November 17, 2021

**HONORED TO SERVE GREAT COMPANIES & COMMUNITIES**

# Biden Administration Nominations

Joe Biden has picked 416 nominees to fill key roles in his administration so far

We are tracking **805** government positions among about 1,200 that require Senate confirmation.

180

positions have no Biden nominee.

6

picks are awaiting formal nomination.

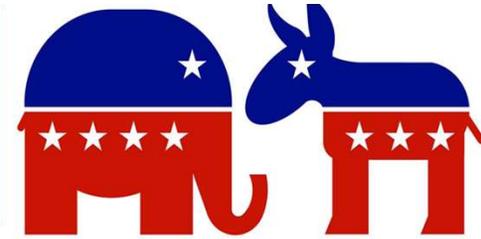
231

nominees are being considered by the Senate.

179

have been confirmed by the Senate.

# Political Atmospherics



- FY22 National Defense Authorization Act (NDAA) in “pre-conference”
- FY22 Continuing Resolution (CR) expires on December 3, 2021.
- After passage of \$1.2T Bipartisan Infrastructure Bill, focus on FY22 Appropriations end game, Debt Limit and \$1.75T Build Back Better “human infrastructure” Bill
- ***Inflation, Supply Chain, Vaccine Mandate, COVID and the Mid-Term Election***
- Significant pressure from Progressives to reduce defense spending, but Congressional intent is to add \$25B to the FY22 Defense budget this year
- President Biden’s FY23 Defense Budget Request will be VERY controversial!

# Infrastructure Investment and Jobs Act

**President Biden signed the 5 year \$1.2 Trillion spending plan into law on November 15th**

## \$550 Billion Spending

No federal financial assistance could be used for an infrastructure project unless all of the iron, steel, manufactured products and construction materials used were produced domestically

*(waivers possible in some scenarios)*

### \$110 Billion

for roads, bridges, and other major projects



### \$65 Billion

for broadband and **\$42.45 billion** for Broadband Equity, Access, and Deployment Program



### \$39 Billion

for public transit

### \$46 Billion

for resiliency, cybersecurity, and ecosystem restoration

### \$73 Billion

for power infrastructure



### \$11.62 Billion

for the Army Corps of Engineers construction, including \$258 million is to be used by the Corps to address emergency situations at Federal projects due to natural disasters

### \$66 Billion

for passenger rail and freight

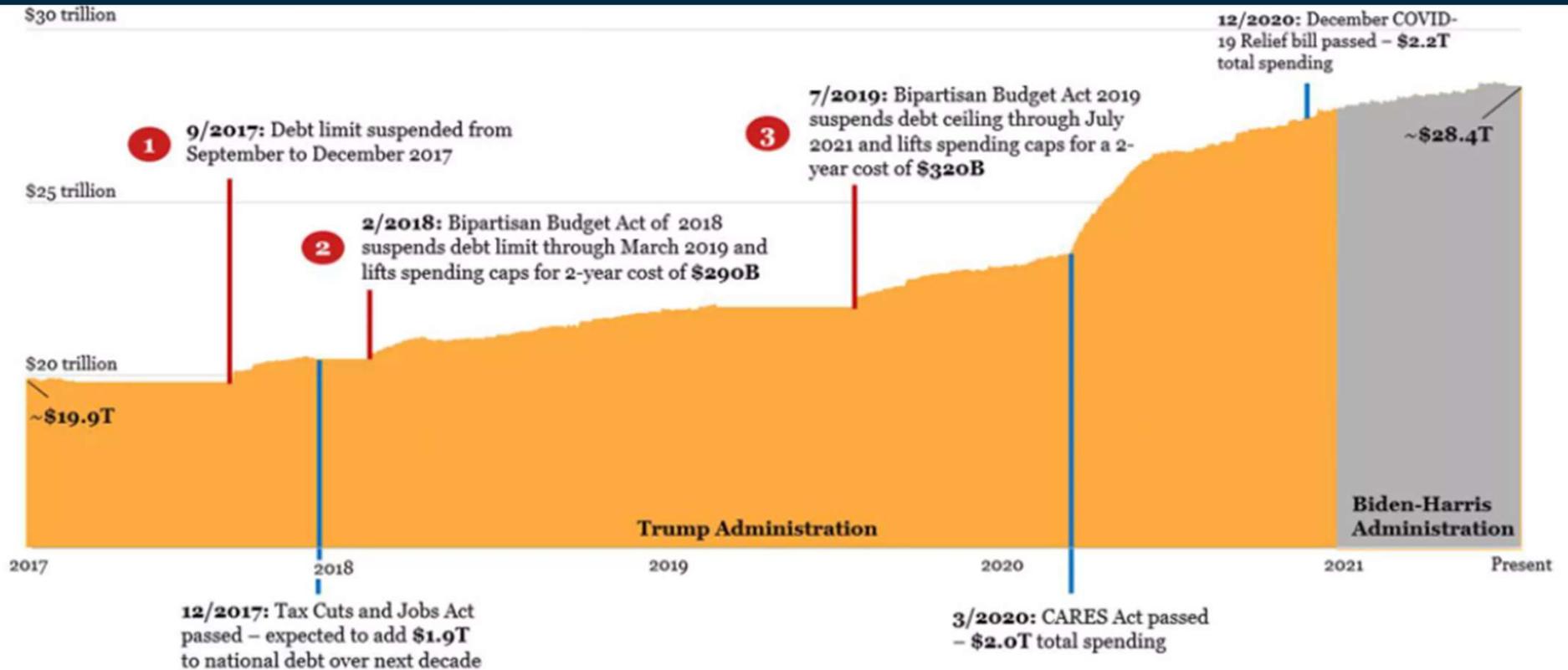


### \$55 Billion

for water infrastructure



# Suspension of Debt Limit Ceiling



White House slide for congressional briefing about debt increase, obtained by Axios.

# Status of FY22 Defense Legislation

	HASC-NDAA	SASC-NDAA	HAC-D	SAC-D	HAC-MilCon	SAC-MilCon
STATUS	Passed House 316 – 113 23 Sept 2021	Passed Committee 23 -3 21 July 2021	Passed Committee 33 - 23 13 July 2021	Committee Released Draft	Passed House 219 - 208 29 July 2021	Passed Committee 25 -5 4 Aug 2021
NEXT STEP	Conference Committee	Potential Floor Debate November	Floor Debate	Committee Markup	Conference Committee	Conference Committee
BASE BUDGET	\$739.5B	\$740.3B	\$706.9B	\$725.8B	\$10.9B	\$11B
OCO	\$0	\$0	\$0	\$0	\$0	\$0

# H.R. 4350 FY22 NDAA - Rep. Rogers Amendment

## Raised the NDAA topline by \$23.9B to \$740B; approved 42-17

- Research, Development, Test and Evaluation, Defense-Wide, increase the amount for Joint Artificial Intelligence, Line 203, by **\$100,000,000 for AI-enabled logistics and sustainment.**
- Research, Development, Test and Evaluation, Defense-Wide, increase the amount for Industrial Base Analysis and Sustainment Support, Line 206, by **\$20,000,000 for Machine and Advanced Manufacturing – IACMI.**
- Operation and Maintenance, Defense- Wide, increase the amount for Undistributed, Line 580, by **\$900,000,000 for Depot Capital Investment.**
- Defense Health Program, increase the amount for In-House Care, Line 010, by **\$37,000,000 for DHA - reverse Defense Wide Review cuts to Defense Health Program.**

# H.R. 4350 FY22 NDAA - Rep. Rogers Amendment

## DEPOT CAPITAL INVESTMENT (Directive Report Language)

The Committee authorizes \$900 million of additional depot modernization funds for each of the Services. These funds shall only be used to sustain, modernize, or improve the efficiency of government-owned depot facilities, infrastructure, equipment, processes, and work environment. None of the funding provided may be used for depot operations. The Committee directs the Secretary of Defense and the Service Secretaries to submit a detailed spend plan by project, location, and dollar amount not less than 30 days prior to the obligation of these funds. The committee also directs the Secretary of Defense to submit a report to the House Committee on Armed Services by December 1, 2022 that describes the impact of these funds on depot modernization and operations.

# H.R. 4350 FY22 NDAA - Rep. Moore Amendment

## OMB Scoring Improvements

The committee is concerned about the backlog of current mission military construction requirements across the Department of Defense and the impact this has on our military departments and their ability to operate and project forces around the globe. The committee is aware the risk the Department of Defense has taken in infrastructure funding over the last twenty years is not likely to change in any substantive way. **Many of our military members and civilian employees across the DoD are working in substandard, and in many cases, unsafe, facilities and this has a significant impact on the Department's ability to recruit the best and brightest talent and to accomplish the mission.**

The committee is also aware of the poor and failing conditions in many of the Department of Defense's barracks and dormitories. The committee notes that section 2809 of title 10, U.S.C. was incorporated in the Military Construction Authorization Act, 1986 (P.L. 99-167) and due predominantly to scoring implications has not been used. This authority provides the DoD with a much-needed alternative to military construction to provide safe and adequate facilities. The committee believes OMB "scoring" associated with section 2809 should be limited to first year Operation and Maintenance payment plus Termination Liability, if any, utilizing the requirement that: (i) "obligations of the United States to make payments under the contract in any fiscal year is subject to appropriations being provided specifically for that fiscal year and specifically for that project..." 10 USC 2809(c)(1), and (ii) "...such a commitment given under the authority of this section does not constitute an obligation of the United States" Section 2809(c)(3).

# H.R. 4350 FY22 NDAA - Rep. Moore Amendment

## **Defense Community Support Authority**

Further, this committee is also aware of the significant partnerships that been executed and the savings that have been realized between communities and their neighboring military installations under authority provided under section 2679 of title 10 U.S.C.. The committee believes that an expansion of this authority to specifically include the authority for the construction, management, and operation of a facility on or near a military installation would provide the opportunity for a community to provide much needed facilities for the neighboring military installation. The committee believes that the services to be provided at that facility can be more economically provided through the use of an intergovernmental support service contract than through the use of conventional means. Currently, adoption of this expansion of authority have triggered OMB scoring despite noting the long-term savings that would be possible, along with improved working conditions and enhanced mission performance.

## Other Hot Button Defense Communities Issues

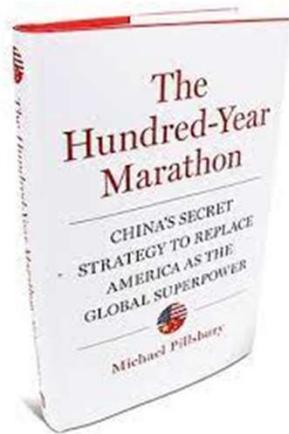
BAH and housing crisis COVID encroachment  
Community partnerships PFAS  
DCIP Energy resiliency Ranges and airspace  
MILCON *Real estate actions* Basing  
*Climate change* Coastal resiliency  
Diversity, equity and inclusion  
Schools and licensure Weapons Systems  
Issues

# Will BRAC Return in the FY23 PBR?

- Potential BRAC request for FY23 Budget Request...Air Force leading the charge.
- Defense Department wants to be able to divest and/or realign missions to save money.
- Would potentially provide investment dollars in exchange for closure.
- Last BRAC was 16 years ago.
- HIGHLY POLITICAL process and often based on bad ideas.
- Case for saving money was ruined by the 2005 BRAC.
- Expect FY23 PBR to propose closing 5 Air National Guard and 1 Air Force Reserve bases.



# Aspen Security Forum - Tripolar War

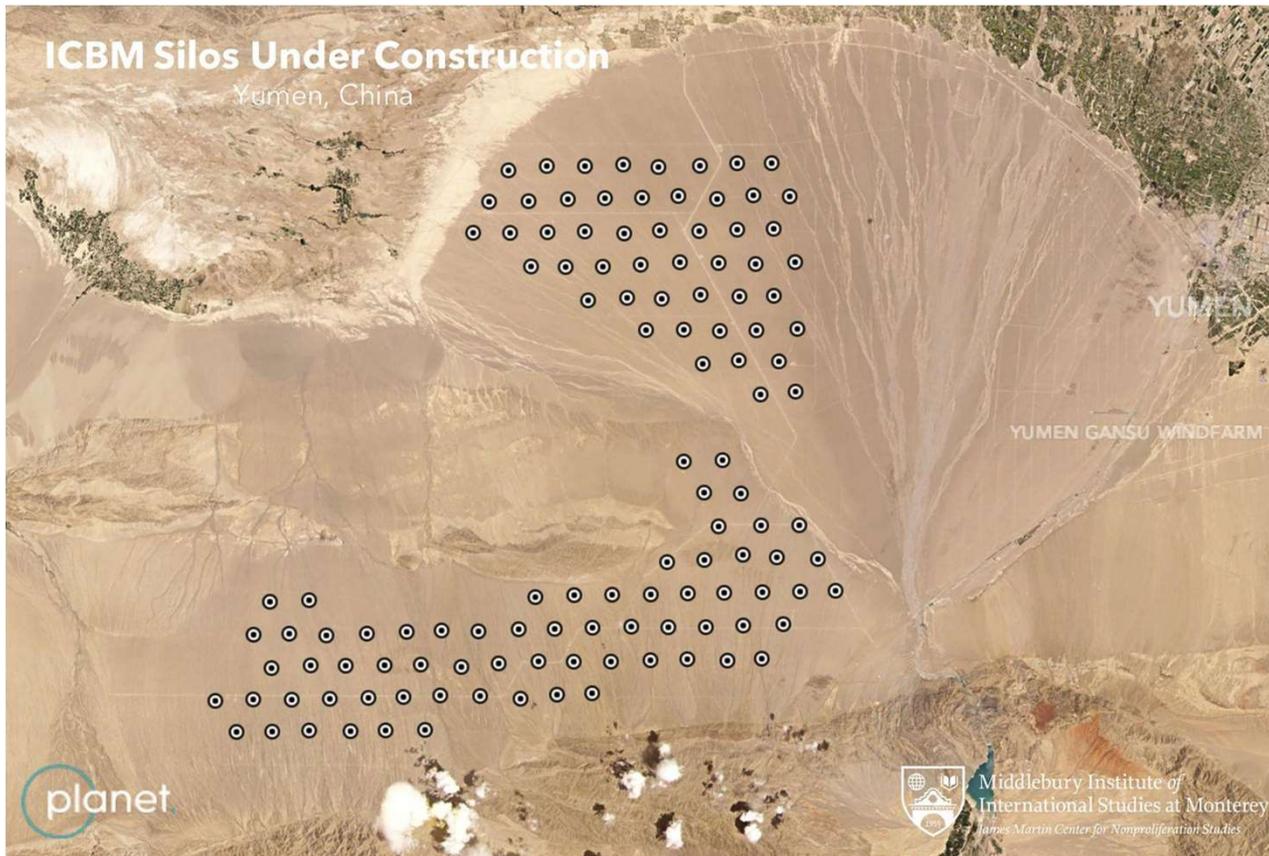


*"They've been very clear about that. They have a China dream, and they want to challenge the so-called liberal, rules-based order that went into effect in 1945 at the end of World War II. They want to revise it. So, we have a ... country that is becoming extraordinarily powerful that wants to revise the international order to their advantage. That's going to be a real challenge over the coming 10 to 20 years, [and it's] going to be really significant."... "And if we, the United States military, don't do a fundamental change ourselves in the coming 10 to 20 years, we're going to be on the wrong side of a conflict."*



*Army Gen. Mark A. Milley, chairman of the Joint Chiefs of Staff, November 3, 2021*

# China Threat is Real



- Construction of what independent experts say are more than 100 new silos for intercontinental ballistic missiles in a desert near the northwestern city of Yumen, a building spree that could signal a major expansion of Beijing's nuclear capabilities.
- Accelerated Taiwan timeline based on a potentially closing window of opportunity.
- Larger Navy than the US Navy.
- Advantage in hypersonics, A/I.
- Clear strategy and intent.

# China Military Buildup



- Chinese full scale mock up targets of US carrier and Arleigh Burke class guided missile destroyer.
- Released today. Commercial imagery. Targets are located in the Taklamakan Desert in Central China.
- Likely for testing of the CSS-5 Mod 5 (DF-21D) missile; range of over 800 nautical miles and maneuverable reentry vehicle (MaRV) to target ships. The larger CSS-18 (DF-26) has a range of around 2,000 nautical miles.



- May also be for the People's Liberation Army Navy H-6 bomber, using a massive and new anti-ship ballistic missile, first revealed in 2018, called the CH-AS-X-13. This will likely be the largest air-launched missile in existence, and will likely accommodate a hypersonic warhead.
- Potential for other anti-ship ballistic missiles to be fielded on the new Type-055 Renhai Class large destroyer.

# Russia...Other Threats

- Nov. 1, 2021 commercial imagery, shows Russian tanks, armored personnel carriers and support equipment amid the presence of a large ground forces deployment on the northern edge of the town of Yelnya, Smolensk Oblast, Russia.
- CIA Director sent to Moscow to discuss “unusual” Russian troop build up on Ukrainian border.
- Global Islamic jihadism not over.
- Iran, North Korea, other actors pose a danger to regional stability.
- Domestic issues, border, pandemic, others.
- Not a good place to be with a FLAT budget.



# Strategic Approach



# COMMANDERS' UPDATES



## **Closing Remarks**

**The Honorable Kathleen T. Jabs**

**Acting Secretary of Veterans & Defense Affairs**